# THE INTERNATIONAL CENTRE FOR EXPERTISE OF THE INTERNATIONAL CHAMBER OF COMMERCE

CASE No. EXP/477/ICANN/94

AMERICAN ASSOCIATION OF INDEPENDENT MUSIC (A2IM)

(USA)

vs/

VICTOR CROSS, LLC

(USA)

(Consolidated with Cases No.

CASE No. EXP/462/ICANN/79

AMERICAN ASSOCIATION OF INDEPENDENT MUSIC (A2IM) (USA) vs/
CHARLESTON ROAD REGISTRY INC. (USA)

and

EXP/463/ICANN/80

AMERICAN ASSOCIATION OF INDEPENDENT MUSIC (A2IM) (USA) vs/ DOT MUSIC LIMITED (GIBRALTAR)

and

EXP/467/ICANN/84

AMERICAN ASSOCIATION OF INDEPENDENT MUSIC (A2IM) (USA) vs. DOTMUSIC INC. (UAE)

and

EXP/470/ICANN/87

AMERICAN ASSOCIATION OF INDEPENDENT MUSIC (A2IM) (USA) vs/ ENTERTAINMENT NAMES INC. (BRITISH VIRGIN ISLANDS))

This document is a copy of the Expert Determination rendered in conformity with the New gTLD Dispute Resolution Procedure as provided in Module 3 of the gTLD Applicant Guidebook from ICANN and the ICC Rules for Expertise.

gTLD in issue: .MUSIC

Nature of Objection: Community

# American Association of Independent Music ("A2IM")

Objector

-V-

# Victor Cross, LLC

**Applicant** 

# The Parties and their Representation

The Objector: American Association of Independent Music ("A2IM") of 132 Delancey Street, 2<sup>nd</sup> Floor, New York, New York 10002, USA, <u>rich@a2im.org</u>,

represented by Constantinos Roussos of DotMusic, 950 S. Flower Street #1404, Los Angeles, CA 90015, USA, <a href="mailto:costa@music.us">costa@music.us</a>, and Jason Schaeffer of ESQwire.com P.C., 1908 Route 70 East, Cherry Hill, NJ 08003, USA, <a href="mailto:jschaeffer@esqwire.com">jschaeffer@esqwire.com</a>

The Applicant: Victor Cross, LLC of 10500 NE 8<sup>th</sup> Street, Suite 350, Bellevue, WA 20166, USA, victorcross@donuts.co; secondary@donuts.co,

Represented by John M. Genga and Don C. Moody of The IP & Technology Legal Group, P.C. dba New gTLD Disputes of 15260 Ventura Blvd., Suite 1810, Sherman Oaks, CA 91403, USA, john@newdisputes.com; don@newdisputes.com

## The Panel

The Rt. Hon. Professor Sir Robin Jacob of The Faculty of Laws, UCL, Endsleigh Gardens, London WC1E 0EG, UK, <u>rjacob@ucl.ac.uk</u>, appointed on 12<sup>th</sup> June 2013, files transferred to me on 12<sup>th</sup> August 2013 shortly after relevant fees paid.

## EXPERT DETERMINATION

## **General Procedural Matters and Applicable Rules**

- 1. The Applicant made its application for the gTLD .music on  $13^{th}$  June 2012 (ID 1-1571-12951). The Objection was lodged on  $13^{th}$  March 2013 and the Response on May  $22^{nd}$  2013.
- 2. On 7<sup>th</sup> May 2013, the International Centre for Expertise of the ICC ("Centre") consolidated this case with cases EXP/462/ICANN/79 (A2IM v Charleston Road Registry

- Inc.) EXP/463/ICANN/80 (A2IM v Dot Music Limited), EXP/467/ICANN/84 (A2IM v DotMusic Inc.) and EXP/470/ICANN/87 (A2IM v Entertainment Names Inc.) because the applied for string, .music, and Objector were the same in all cases. The effect of consolidation is not to make evidence in one case evidence in all it is merely to ensure consistency and achieve some time savings. I must give a separate decision in relation to each case based on the evidence and submissions in that case.
- 3. All communications between the parties, and myself have been electronic (Art. 6(a) of the Procedure) and in English (Art. 5(a) of the Procedure). I did not find a hearing necessary. The draft Expert Determination was submitted for scrutiny to the Centre in accordance with Art. 21(a) and (b) of the Procedure.
- 4. On 12<sup>th</sup> August 2013, following my appointment as Expert by the Chairman of the Standing Committee of the ICC International Centre for Expertise on 19<sup>th</sup> June 2013, the Objector sought leave to file an additional submission and new information and reply to the Applicant's Response. By an email of 15<sup>th</sup> August 2013 the Applicant contested the Panel's power to admit the new material and contended that, if there is such a power, the rules for its exercise did not apply here. If nonetheless I decided to admit the new material it sought a right of reply.
- 5. By my interim ruling of 21<sup>st</sup> August 2013 I decided I had power to admit the further material (my reasons can be found repeated in my decision in *A2IM v Red Triangle LLC* EXP/460/ICANN/77) and to admit it on the facts of this case. On 7<sup>th</sup> September 2013 the Applicant duly submitted an additional written statement dated 6<sup>th</sup> September 2013with supporting annexes.
- 6. The rules governing the substance of what I have to decide and the procedure to be applied are the Rules for Expertise of the ICC ("ICC Rules"), supplemented by the ICC Practice Note on the Administration of Cases ("ICC Practice Note") under the Attachment to Module 3 of the gTLD Applicant Guidebook, New gTLD Dispute Resolution Procedure ("Procedure") of the gTLD Applicant Guidebook ("Guidebook"). I collectively call these "the Rules" but where appropriate will identify the particular rule concerned.
- 7. Much more specifically the rules as they apply to community objections are set out in a number of Articles of Module 3 of the Guidebook. For convenience I have gathered them altogether as Appendix A to this determination. The broad structure is as follows:

- (1) The Objector must show it has standing as defined in Art. 3.2.2 and elaborated in Art. 3.2.2.4, and
- (2) The Objector must prove each of the four tests set out and elaborated in Art. 3.5.4.

Both in respect of standing and each of the four tests the burden of proof lies on the Objector (Art. 20 (c) of the Procedure).

8. It is perhaps worth stating explicitly what my task is and more specifically what it is not. It is not to decide whether this or any of the other applicants in the consolidated cases should be awarded the gTLD .music. My task is more limited: to decide whether the Objector has standing and if so whether it has satisfied the four tests. If all these are proved then a community objection is successful in the case concerned. If they are not then it will be for other procedures within ICANN to determine what happens. I am not concerned with these

## Who the parties are and what they do or propose to do

# The Applicant

- 9. The Applicant's ultimate parent company is called Donuts Inc., a company which has wide ambitions for gTLDs having, through subsidiaries, applied for 307 of them. Donuts believes it has set in place safeguards which go beyond those required by ICANN in order to maintain access as open as possible and yet control copyright infringement.
- 10. More specifically this is what the Applicant says in its Application about the mission/purpose of its proposed .gTLD .music:

### THE .MUSIC TLD

This TLD is attractive and useful to end-users as it better facilitates search, self expression, information sharing and the provision of legitimate goods and services. Along with the other TLDs in the Donuts family, this TLD will provide Internet users with opportunities for online identities and expression that do not currently exist. In doing so, the TLD will introduce significant consumer choice and competition to the Internet namespace – the very purpose of ICANN's new TLD program.

This TLD is a generic term and its second level names will be attractive to a variety of Internet users. Making this TLD available to a broad audience of registrants is consistent with the competition goals of the New TLD expansion program, and consistent with ICANN's objective of maximizing Internet participation. Donuts believes in an open Internet and, accordingly, we will encourage inclusiveness in the registration policies for this TLD. In order to avoid harm to legitimate registrants,

Donuts will not artificially deny access, on the basis of identity alone (without legal cause), to a TLD that represents a generic form of activity and expression.

This TLD will be attractive to registrants with affinity for the term MUSIC. This is a broad and diverse group: producers, performers, distributors, composers, authors, historians, publishers, merchandisers, equipment manufacturers, reviewers, broadcasters, venue operators, and many others. Importantly, it is also place of expression for the people who make everything else about music possible — the millions of individual fans who love music and want to express their passion for it through an online presence. These fans are typically not part of a formal, organizational structure exclusively related to music, but nevertheless have a critical place as registrants in the MUSIC TLD. The TLD will operate in the best interests of ALL global music participants — in a legitimate and secure manner.

# The Objector

11. The Objector is the American Association of Independent Music ("A2IM"). Its Objection Form refers me to its website. What I quote now is taken from that, rather than the Form itself – which mixes argument along with a description of A2IM itself. I make no complaint about that but it is easier to separate out the basic facts about A2IM from its website. The website says under the heading Mission:

The Independent Music Sector has introduced, developed and supported nearly every new musical form which has impacted our society since the beginning of the recording industry. In the present day – perhaps more than ever – the independents are vital to the continued advancement of cultural diversity and innovation in music.

A2IM is a not-for-profit trade organization serving the Independent music community as a unified voice representing a sector that, according to Billboard Magazine, comprises over 34.5% of the music industry's market share in the United States (and approximately 40% of SoundScan digital album sales). The organization represents the Independents' interests in the marketplace, in the media, on Capitol Hill, and as part of the global music community.

12. The website indicates the sort of activities undertaken. It says:

During our first 8 years, A2IM has furthered our three part agenda of providing advocacy/representation for independents on issues affecting the music community, finding commerce opportunities for members, and providing member services which include education on issues, networking & presentation events, special offers and general business advice.

13. More specifically the website indicates that A2IM has acted as a spokesperson for its members in relation to negotiations with government about changes or possible changes in the law and represented independent labels in discussions with major telecom players such as

YouTube, Amazon and others. And it has a general "mission statement" which includes passages such as:

#### "Fair Trade

A primary A2IM objective is to help independently owned music labels achieve commercial terms on par with the major recording companies. The association will constantly seek to level the playing field.

## New Technology and Distribution

A2IM will relentlessly pursue a seat at the table for the launch of new technologies and distribution channels.

#### Access to Media

Independent music is underrepresented on mainstream radio and television. A2IM shall be a constant reminder to media broadcasters and elected officials that the ownership of the airwaves stem from the public trust and that cultural diversity is in the public interest and that the fair and equitable treatment of independent music creators will benefit the very media companies that would overlook or under-estimate the value of this content.

## Legislative

A2IM will represent the Independent sector's interests in government and legislative issues.

A2IM will be visible on issues where our position diverges from that of the majors, and for which the Independents need a central voice".

- 14. But there is no formal document indicating with precision what the extent of its mandate to speak for members actually is. This is a little surprising for two reasons: firstly the extent of such a mandate is obviously highly relevant to this case and secondly the Rules (particularly Guidebook Rule 2.2.2.4) themselves indicate that one of the factors to be taken into account in considering standing (albeit in the context of *established institution*) is "the presence of a formal charter, or national or international registration".
- 15. A2IM has two sorts of member: "Labels" and "Associate Members". Labels are what in the pre-digital world were called "record companies". They are still so called though of course much of what they produce is delivered digitally. Typically it is the Label which has the contracts with performers and music and lyric writers. A Label is what in the book world would be called a publisher. The Label members of A2IM are so-called "Indies", that is to say smaller companies in contrast to major Labels such as Sony or Warner. There are 210 A2IM Label members, nearly all of whom are American which is hardly surprising since

it is the <u>American</u> Association of Independent Music. Associate membership is open to companies that "work with, rely upon, or otherwise support independent labels". There are 131 Associate Members, some of whom are large and well known such as Spotify and iTunes.

16. A2IM's Objection is being conducted by Mr Constantinos Roussos whose own company is itself seeking the gTLD .music. This is not without significance for it makes plain that A2IM does not object to the gTLD .music in principle, merely to this Application and those in the other .music cases I have to decide. That is not fatal to the Objection for A2IM might nonetheless have a valid community objection of its own. But it causes me to examine the Objection with particular care. And it means that A2IM cannot contend (as indeed it does not) that a .music string is inherently objectionable – that no-one should have it.

## The Fresh Evidence and submissions about it

17. I turn to consider the effect of this first. It consists principally of the 11<sup>th</sup> April 2013 Beijing Communique of the GAC (Government Advisory Committee) to ICANN:

"Consumer Protection, Sensitive Strings, and Regulated Markets:

The GAC Advises the ICANN Board:

- Strings that are linked to regulated or professional sectors should operate in a way that is consistent with applicable laws. These strings are likely to invoke a level of implied trust from consumers, and carry higher levels of risk associated with consumer harm. The following safeguards should apply to strings that are related to these sectors:
- 1. Registry operators will include in its acceptable use policy that registrants comply with all applicable laws, including those that relate to privacy, data collection, consumer protection (including in relation to misleading and deceptive conduct), fair lending, debt collection, organic farming, disclosure of data, and financial disclosures.
- 2. Registry operators will require registrars at the time of registration to notify registrants of this requirement.

3...

4. Establish a working relationship with the relevant regulatory, or industry self---regulatory, bodies, including developing a strategy to mitigate as much as possible the risks of fraudulent, and other illegal, activities.

5....

In the current round the GAC has identified the following non---exhaustive list of strings that the above safeguards should apply to:

• Intellectual Property

Here are listed a number of strings. .music is one of them.

- 18. What difference does this make to this case? The GAC has not said that .music should not be allowed at all (as it has in the case of some other strings). Nor has ICANN yet taken any action on the advice. Whether it does or not does not appear to me to matter. For what is clear is that none of the Rules which I have to apply have been changed. They are now as they were when "enacted" in 2012. The advice in no way alters the meaning of any of the Rules.
- 19. Moreover the advice does not suggest ICANN should change any of the Rules as to a Community objection. If ICANN decides the advice should inform it how to proceed generally, then it will act accordingly. The advice is not for a Panel.
- 20. I accordingly hold that the GAC advice is irrelevant to what I have to decide, namely whether the Objector has standing and if so whether a community objection is successful.
- 21. The remainder of the late material which I admitted does not relate to new facts. It, along with the responsive Additional Written Submission, helps focus the issues. It is to these I now turn.

## Standing

- 22. The Applicant contends that the Objector has failed to prove any aspect of the standing requirement, namely that an Objector must be "an established institution associated with a clearly delineated community" It says that the Objector is not an *established institution*, that there is no such thing as a *clearly delineated* music community and if there is the Objector is not associated with it.
- 23. I would add that the first test for a successful opposition overlaps with the test for standing. For the first test requires that the "community invoked by the objector is a clearly delineated community." In this connection I do not accept the Applicant's submission that "clearly delineated" for the substantive test of standing is "more stringent" than that for standing. The language is the same an appeal to redundancy alone cannot confer a different meaning when none is necessary.

## *Is A2IM an established institution?*

24. In considering whether an institution is established the Rules (specifically rule 3.2.2.4 of the Guidebook) provide the following guidance:

Factors that may be considered in making this determination include, but are not limited to:

- Level of global recognition of the institution;
- Length of time the institution has been in existence; and
- Public historical evidence of its existence, such as the presence of a formal charter or national or international registration, or validation by a government, inter-governmental organization, or treaty. The institution must not have been established solely in conjunction with the gTLD application process.
- 25. The Applicant takes two preliminary points before addressing what the Guidebook provides specifically. It submits that "a small industry segment does not amount to a community in the sense required by the standard" and that "a co-applicant cannot properly object." In the latter connection the Applicant equates A2IM with Mr Roussos' co-applicant company.
- 26. I reject both points. There is no express requirement that an Objector be a "community". The test for an established institution is as in the Rules (specifically rule 3.2.2.4). Nor is there anything in the Rules which says a rival applicant (which is what the Applicant means by "co-applicant) cannot raise a community objection. Indeed one can easily envisage perfectly legitimate examples of this for instance where the string is clearly targeted at a particular community which has its own application for the string concerned.
- 27. Thus I simply ask whether A2IM is an established institution within the meaning of the Rules. It has been in existence since 2005. It was not apparently formed as having anything to do with domain names (I reject the implied hint otherwise by the Applicant) but to act as an industry association for small American record companies. The heart of the Applicant's submission here is that the evidence provided by A2IM about itself and its constitution is too inadequate for a finding of established institution. It submits:

"Objector fails to provide any information regarding its existence, save an empty assertion about "its first 7 years." It claims to "serve the Independent music community" and to represent "a broad coalition of music labels compris[ing] over 32.6% of U.S. music industry's market share (38% of digital sales)." *Id.* at 4. Yet, Objector offers no evidence of its jurisdictional formation, its members, their tenure or their sales to support any aspect of these sweeping claims. Rather, it makes unsworn statements in its Objection and refers to its own self-serving website as evidence of its group's composition. *See* Objn at 4-5. It volunteers no organizational documentation whatsoever, and nothing from any "member" confirming its status as such. Indeed, Objector confirms that it came together no earlier than seven years ago, *id.* at 7, undoubtedly when ICANN began developing its new gTLD program.

Further, even if verified with reliable independent evidence, Objector's own assertions reflect extremely narrow representation of a handful of *independent* music industry interests *in the United States*. This belies any "global" recognition among the numerous music interests throughout the world that have nothing to do with Objector's specific constituency. The dearth of evidence from Objector makes it impossible for the Panel to find a "global" institution "established" and functioning for purposes independent of this Objection. Objector does not meet its burden to *prove* this necessary element of standing."

Although its membership (I here exclude associate membership) is essentially American and does not even consist of the majority of American Indie labels, to my mind A2IM is, on balance, to be regarded as established. There is no reason to suppose its existence is precarious despite its small size; its voice is clearly at least listened to by at least the US Government and policymakers in the US. The US market is important globally and it would be fanciful to hold that A2IM has no recognition whatever outside the US.

## A music community?

29. The Applicant says there is no such thing. I accept that submission. There is a vast range of different types of music in the world. Music appeals to nearly all mankind. The Applicant puts it aptly, saying that the term "music" may include an indefinable range and number of people, subjects and types of expression". Just because there is one word covering all kinds of music does not make all mankind into a "music community" – the word will not stretch that far. There is no cohesion or relationship between all those concerned with creating performing, recording or "consuming" music of all the different sorts known to mankind. There is no public recognition of such a thing as the "music community." There are no boundaries, formal or informal for what it might be and how one says someone is within it or without it.

30. I am not at all clear what A2IM says the music community is. It refers to the "independent music community" meaning independent music labels, but that cannot possibly constitute a global music community as a whole. In other places it invokes all its members and associate members. But even if you took them all as being a "community" (which I do not) they could only form a part of the global citizenry (nearly all mankind) which has an interest of any sort in music of any sort. In its additional submission A2IM suggests that the community consists of its membership in the context of the clear delineation requirement. But A2IM's membership (even taken as a whole) cannot in any way be taken to amount to a global music community for all mankind.

# "Clearly delineated"

- 31. As for a music community which is "clearly delineated" the Objector is in an even worse position. The supposed community is formless there are no boundaries, formal or informal for it how one says one person is within it and another without.
- 32. A2IM does not focus on "clear delineation" save in its additional submission. As I have said there it suggests delineation by virtue of membership of A2IM. True it is that membership or not provides a clear delineation of some sort, but it is not a clear delineation of those targeted by the proposed gTLD, not the right sort of "clear delineation."

#### Association

- 33. The only direct association A2IM has is with its members. It invokes an association (which has to be an "ongoing") with a clearly delineated community via its members and associate members in short it claims association in a representative capacity. It says its members have the necessary association and it can invoke that association because it represents its members and acts as their agent or spokesman.
- 34. That raises the question of to what extent A2IM has authority to represent its members, either full or associate, and in relation to what. Only if it has their authority to speak for them in relation to this dispute can it invoke the relationships its members may have with the target of the proposed gTLD.
- 35. I do not think it is proved that it has any such authority. I have drawn attention to the absence of any formal document setting out A2IM's general authority. The fact that it has spoken in relation to some other matters (as recounted on its website) does not cloak it with

authority to speak for all its membership about all matters. I cannot infer from what it has done in the past that A2IM has authority to speak for all its members in relation to gTLDs.

- 36. Indeed there is evidence pointing the other way: for A2IM sought support from its members. Only a minor proportion of these were willing to write letters of support (the letters form Appendix H, although the Objection refers to exhibit A). And as regards that minor proportion I am not satisfied that have any real objection to this particular objection none of the letters indicate much more than general concern about what might happen if there is mismanaged .music gTLD. None of the letters indicate that the author has even read the Application form. It is not indeed clear that the authors are aware that A2IM is supporting (or tacitly supporting by not opposing) Mr Roussos' company's application. None begin to say why that application is acceptable and this one is not.
- 37. As to A2IM's associated members, whilst they very probably support some of the work which A2IM does, I cannot see that merely by becoming an associate member a party thereby confers on A2IM authority to speak for it or its members (if it has them) in relation to any specific matter and specifically for this Objection. It is unthinkable, for instance, that A2IM has authority to speak for major corporations such as Apple (iTunes) or Spotify about anything. A mere assertion that A2IM represents a vast range of people and organisations is not good enough. As the Applicant acidly observes in relation to A2IM's claim to represent artists via their membership of an associate member: "one wonders if any of these artists has even heard of A2IM."
- 38. I conclude that A2IM does not have any sufficient association with the invoked community, even if that be Indies, still less with the record industry as a whole and even less with the targeted "community".
- 39. I therefore hold that A2IM lacks standing for all the above reasons. The Applicant therefore prevails.

## **Further Observation**

40. Even if that were wrong, I am satisfied that the Objector has failed to satisfy the detriment test, namely whether:

"the application creates a likelihood of material detriment to the rights or legitimate interests of a significant portion of the community to which the string may be explicitly or implicitly targeted."

# Significant portion

- 41. The string is targeted at anyone interested in music nearly the whole world. One can envisage a subset consisting those who might want a .music address say those who are interested professionally in music. Even so the class is huge, going much wider than the recording industry of the world. Is any significant portion of that subset, or even of the world recording industry, likely to suffer a material detriment to its rights or legitimate interests?
- 42. I think the answer on the evidence is clearly no. Only 18 label members (out of 210 in all) wrote supporting letters -8.5%. They are of course a much smaller proportion of the world Indie population and still less of the world record company industry. They do not amount to a significant portion of the community targeted. The same is true even if one considers just the world's independent record labels

## Material detriment

- 43. As I have said I am not satisfied even those who wrote in support demonstrate any real objection to this particular application or indicate why it would cause them material detriment. It is not indeed clear that that the authors are aware that A2IM is supporting (or tacitly supporting by not opposing) Mr Roussos' application.
- 44. The gist of the letters of support is that if a .gTLD is not well managed or has no proper controls it may attract applicants who act illegally and in particular infringe or facilitate infringement of copyright. The Applicant clearly disavows allowing this (see its application). And if this fear were really well founded the entire world record industry would be up in arms majors and Indies alike have a common interest in the suppression of piracy. The absence of a universal clamour makes it clear to me that the record industry as a whole does not fear material detriment. Its likelihood is not proved. That is another, independent, reasons for dismissing the Objection.

## Costs

45. Pursuant to Art. 14(e) of the Procedure, upon termination of the proceedings, the Dispute Resolution Service Provider shall refund to the prevailing party, as determined by the panel, its advance payment in costs. The Applicant has prevailed, and thus shall have its advance costs refunded by the Centre.

# **Decision and Disposition**

- 46. In accordance with Art. 21(d) of the Procedure, the Expert therefore renders the following Expert Determination:
- 1. The American Association of Independent Music's Objection is dismissed and the Applicant, Victor Cross, LLC, prevails.
- **2.** Victor Cross, LLC's, is entitled to a refund of its advance payment of costs by the Centre pursuant to Art. 14(e) of the Rules.

Date: ... 18th Februs 2014 R din Jacob

The Rt. Hon. Professor Sir Robin Jacob

Expert

#### Annex A

# The Applicable Rules for Community Objections gTLD Applicant Guidebook, Module 3

# 3.2.1 Grounds of Objection

A formal objection may be filed on any one of the following four grounds:

...

Community Objection – There is substantial opposition to the gTLD application from a significant portion of the community to which the gTLD string may be explicitly or implicitly targeted.

## 3.2.2 Standing to Object

Objectors must satisfy standing requirements to have their objections considered. As part of the dispute proceedings, all objections will be reviewed by a panel of experts designated by the applicable Dispute Resolution Service Provider (DRSP) to determine whether the objector has standing to object. Standing requirements for the four objection grounds are:

•••

For a Community ground objection only

An "established institution associated with a clearly delineated community" may object

# 3.2.2.4 Community Objection

Established institutions associated with clearly delineated communities are eligible to file a community objection. The community named by the objector must be a community strongly associated with the applied-for gTLD string in the application that is the subject of the objection. To qualify for standing for a community objection, the objector must prove both of the following:

It is an established institution –

Factors that may be considered in making this determination include, but are not limited to:

- Level of global recognition of the institution;
- Length of time the institution has been in existence; and
- Public historical evidence of its existence, such as the presence of a formal charter or national or international registration, or validation by a government, inter-

governmental organization, or treaty. The institution must not have been established solely in conjunction with the gTLD application process.

It has an ongoing relationship with a clearly delineated community –

Factors that may be considered in making this determination include, but are not limited to:

- The presence of mechanisms for participation in activities, membership, and leadership;
- Institutional purpose related to the benefit of the associated community;
- Performance of regular activities that benefit the associated community; and
- The level of formal boundaries around the community.

The panel will perform a balancing of the factors listed above, as well as other relevant information, in making its determination. It is not expected that an objector must demonstrate satisfaction of each and every factor considered in order to satisfy the standing requirements.

## 3.5 Dispute Resolution Principles (Standards)

Each panel will use appropriate general principles (standards) to evaluate the merits of each objection. The principles for adjudication on each type of objection are specified in the paragraphs that follow. The panel may also refer to other relevant rules of international law in connection with the standards.

The objector bears the burden of proof in each case.

## 3.5.4 Community Objection

The four tests described here will enable a DRSP panel to determine whether there is substantial opposition from a significant portion of the community to which the string may be targeted.

For an objection to be successful, the objector must prove that:

- The community invoked by the objector is a clearly delineated community; and
- Community opposition to the application is substantial; and
- There is a strong association between the community invoked and the applied-for gTLD string; and
- The application creates a likelihood of material detriment to the rights or legitimate interests of a significant portion of the community to which the string may be explicitly or implicitly targeted.

Each of these tests is described in further detail below.

## **Community**

The objector must prove that the community expressing opposition can be regarded as a clearly delineated community. A panel could balance a number of factors to determine this, including but not limited to:

- The level of public recognition of the group as a community at a local and/or global level;
- The level of formal boundaries around the community and what persons or entities are considered to form the community;
- The length of time the community has been in existence;
- The global distribution of the community (this may not apply if the community is territorial); and
- The number of people or entities that make up the community.

If opposition by a number of people/entities is found, but the group represented by the objector is not determined to be a clearly delineated community, the objection will fail.

# Substantial Opposition

The objector must prove substantial opposition within the community it has identified itself as representing. A panel could balance a number of factors to determine whether there is substantial opposition, including but not limited to:

- Number of expressions of opposition relative to the composition of the community;
- The representative nature of entities expressing opposition;
- Level of recognized stature or weight among sources of opposition;

<ul> <li>Distribution or divers</li> </ul>	ity among sources of expressions of opposition, including:
☐ Regional	
☐ Subsectors o	f community
☐ Leadership o	f community
□ Membership	of community

- Historical defense of the community in other contexts; and
- Costs incurred by objector in expressing opposition, including other channels the objector may have used to convey opposition.

If some opposition within the community is determined, but it does not meet the standard of substantial opposition, the objection will fail.

**Targeting** – The objector must prove a strong association between the applied-for gTLD string and the community represented by the objector. Factors that could be balanced by a panel to determine this include but are not limited to:

- Statements contained in application;
- Other public statements by the applicant;
- Associations by the public.

If opposition by a community is determined, but there is no strong association between the community and the applied-for gTLD string, the objection will fail.

#### Detriment

The objector must prove that the application creates a likelihood of material detriment to the rights or legitimate interests of a significant portion of the community to which the string may be explicitly or implicitly targeted. An allegation of detriment that consists only of the applicant being delegated the string instead of the objector will not be sufficient for a finding of material detriment.

Factors that could be used by a panel in making this determination include but are not limited to:

- Nature and extent of damage to the reputation of the community represented by the objector that would result from the applicant's operation of the applied-for gTLD string;
- Evidence that the applicant is not acting or does not intend to act in accordance with the interests of the community or of users more widely, including evidence that the applicant has not proposed or does not intend to institute effective security protection for user interests;
- Interference with the core activities of the community that would result from the applicant's operation of the applied-for gTLD string;
- Dependence of the community represented by the objector on the DNS for its core activities;
- Nature and extent of concrete or economic damage to the community represented by the objector that would result from the applicant's operation of the applied-for gTLD string; and
- Level of certainty that alleged detrimental outcomes would occur.

If opposition by a community is determined, but there is no likelihood of material detriment to the targeted community resulting from the applicant's operation of the applied-for gTLD, the objection will fail.

The objector must meet all four tests in the standard for the objection to prevail.